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O R 020115Z MAR 88
FM SECSTATE WASHDC
TO AMEMBASSY ISLAMABAD IMMEDIATE
AMEMBASSY KABUL IMMEDIATE
ANCONSUL PESHAWAR IMMEDIATE
INFO AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI

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E.O. 12356: N/A
TAGS: PREL, AF, PK, US
SUBJECT: SENATE RESOLUTION ON AFGHANISTAN

1. THERE FOLLOWS, FOR YOUR INFORMATION, THE TEXT OF A
"SENSE OF THE SENATE" RESOLUTION PASSED BY ON FEBRUARY
29. THE BILL, NUMBER S. RES 386) WAS INTRODUCED BY
SENS. BYRD, SIMPSON, PELL, DOLE, HUMPHREY, DECONCINI AND
SYMMS, "TO EXPRESS THE SENSE OF THE SENATE ON UNITED
STATES POLICY TOWARD AFGHANISTAN, ESPECIALLY TOWARD THE
POSSIBILITY OF A SOVIET TROOP WITHDRAWAL".

2. BEGIN TEXT.

RESOLUTION

WHEREAS THE SOVIET UNION INVADED THE SOVEREIGN TERRITORY
OF AFGHANISTAN ON DECEMBER 27, 1979, AND CONTINUES TO
OCCUPY AND ATTEMPT TO SUBJUGATE THAT NATION THROUGH THE
USE OF FORCE, RELYING UPON A PUPPET REGIME AND AN
OCCUPYING ARMY OF AN ESTIMATED 120,000 SOVIET TROOPS;

WHEREAS PAKISTAN HAS HARBORED MORE THAN 3 MILLION AFGHAN
REFUGEES AND HAS ENDURED HUNDREDS OF BRUTAL RAIDS ACROSS
ITS BORDERS BY AFGHAN AND SOVIET AIRCRAFT AND ARTILLERY,
RESULTING IN THE DEATHS OF HUNDREDS OF CIVILIANS;

WHEREAS ON FEBRUARY 8, 1988, SOVIET GENERAL SECRETARY
GORBACHEV ANNOUNCED THAT THE WITHDRAWAL OF SOVIET TROOPS
FROM AFGHANISTAN COULD BEGIN ON MAY 15, 1988 IF THE
AGREEMENTS ON THE SETTLEMENT BEING NEGOTIATED BETWEEN
AFGHANISTAN AND PAKISTAN IN GENEVA WERE SIGNED NO LATER
THAN MARCH 15, 1988.

WHEREAS GENERAL SECRETARY GORBACHEV ALSO ANNOUNCED THAT
THE SOVIET UNION COULD COMPLETE THE TROOP WITHDRAWAL
WITHIN 10 MONTHS AND THAT IT COULD ARRANGE THE WITHDRAWAL
SUCH THAT DURING THE FIRST PHASE, A RELATIVELY GREATER
PORTION OF THE SOVIET CONTINGENT COULD BE WITHDRAWN;

WHEREAS PAKISTAN HAS MADE IT CLEAR THAT IT WILL NOT SIGN
ANY AGREEMENTS WITH THE CURRENT SOVIET PUPPET REGIME
HEADED BY NAJIBULLAH;

WHEREAS THE CONGRESS CONDEMNED SOVIET POLICY TOWARD AND
BEHAVIOR IN AFGHANISTAN IN PUBLIC LAW 99399, CALLING FOR
APPROPRIATE PROVISION OF MATERIAL SUPPORT TO THE PEOPLE

OF AFGHANISTAN, SO LONG AS THE SOVIET MILITARY OCCUPATION
CONTINUES; AND

WHEREAS PUBLIC LAW 100-18 DECLARES IT TO BE THE POLICY OF
THE UNITED STATES TO SUPPORT A NEGOTIATED SETTLEMENT TO
THE AFGHANISTAN WAR PROVIDING FOR THE PROMPT WITHDRAWAL
OF ALL SOVIET FORCES FROM AFGHANISTAN WITHIN A TIME FRAME
BASED SOLELY ON LOGISTICAL CRITERIA;

THEREFORE, BE IT RESOLVED THAT THE SENATE HEREBY--

(1) REITERATES ITS BELIEF THAT THE ONLY ACCEPTABLE
FORMULA FOR SETTLEMENT OF THE AFGHAN SITUATION IS ONE
WHICH PROVIDES FOR THE SELFDETERMINATION OF THE AFGHAN
PEOPLE AND RESULTS IN A GOVERNMENT GENUINELY
REPRESENTATIVE OF THE AFGHAN PEOPLE, OUTLINES A DEFINITE
TIMETABLE BASED SOLELY ON LOGISTICAL CRITERIA FOR THE
COMPLETE WITHDRAWAL OF SOVIET TROOPS IN THE NEAR FUTURE,
AND PROVIDES FOR THE RETURN OF REFUGEES IN SAFETY AND
DIGNITY;

(2) EXPRESSED ITS BELIEF THAT THE PAKISTANI GOVERNMENT
SHOULD NOT BE PUT UNDER ANY PRESSURE TO AGREE TO SOVIET
TERMS FOR A SETTLEMENT AND THAT THE FUTURE OF AFGHANISTAN

SHOULD NOT BE DRIVEN BY THE DESIRE OR SCHEDULE FOR THE
U.S.-SOVIET SUMMIT;

(3) URGES THE PRESIDENT TO"

(A) SUPPORT STRONGLY A POLITICAL SOLUTION IN KABUL
ACCEPTABLE TO THE RESISTANCE;

- (B) INSIST IN TALKS WITH THE SOVIET UNION THAT ALL
SOVIET ADVISERS BE REMOVED FROM AFGHANISTAN AT THE SAME
TIME AS SOVIET TROOPS WITHDRAWAL TAKES PLACE

- (C) ADDRESS THE ISSUE OF THE FUTURE STATUS OF THE
NEARLY 400 BILATERAL TREATIES THE SOVIETS HAVE MADE WITH
THE PUPPET KABUL REGIME;

- (D) ADDRESS WITH THE SOVIETS THE DEPLOYMENT OF
SOVIET TROOPS ACROSS THE SOVIET-AFGHAN BORDER AFTER THE
COMPLETION OF THE WITHDRAWAL PERIOD;

- (E) STAND FIRM ON THE NECESSITY FOR THE SOVIETS TO
TERMINATE ALL FORMS OF MILITARY ASSISTANCE AND LOGISTICAL
SUPPORT TO THE KABUL REGIME;

- (F) ADDRESS THE REPATRIATION BY THE SOVIET UNION OF
THE MORE THAN 10,000 AFGHAN CHILDREN WHO HAVE BEEN
FORCIBLY DEPORTED TO THE SOVIET UNION; AND

(G) ENSURE THAT INTERNATIONAL ASSISTANCE TO THE
REFUGEES CONTINUES AT LEAST UNTIL ALL SOVIET AND SOVIET
BLOC FORCES HAVE BEEN WITHDRAWN FROM AFGHANISTAN AND
PEACE HAS BEEN RESTORED;

(4) EXPRESSES ITS BELIEF THAT ALL SOVIET AND SOVIET BLOC
ADVISERS MUST BE REMOVED FROM AFGHANISTAN DURING THE
PERIOD OF TROOP WITHDRAWAL;

(5) EXPRESSES ITS SUPPORT FOR INCREASED U.S.
HUMANITARIAN ASSISTANCE TO THE AFGHAN PEOPLE BOTH DURING
AND FOLLOWING THE WITHDRAWAL OF SOVIET AND SOVIET BLOC
FORCES FROM AFGHANISTAN;

(6) EXPRESSES ITS SUPPORT FOR A U.N.-SPONSORED
PEACEKEEPING FORCE TO HELP GUARANTEE THAT SOVIET FORCES
CAN WITHDRAW IN AN ORDERLY WAY WITHOUT BEING ATTACKED ON

REVIEWED BY: 00019 Date: 3/1/88

TS authority to: OADR

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() DOWNGRADE TS to () S or () C OADR

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THE WAY OUT AND TO HELP KEEP THE PEACE IN THE MAJOR
CITIES WHILE AN INTERIM GOVERNMENT ORGANIZED THE NATION'S
FUTURE; AND

SECRET

(7) EXPRESSES ITS STRONG BELIEF THAT THE GOVERNMENT OF
THE UNITED STATES SHOULD NOT CEASE, SUSPEND, DIMINISH, OR
OTHERWISE RESTRICT ASSISTANCE TO THE AFGHAN RESISTANCE OR
TAKE ACTIONS WHICH MIGHT LIMIT THE ABILITY OF THE
RESISTANCE TO RECEIVE ASSISTANCE UNTIL IT IS ABSOLUTELY
CLEAR THAT THE SOVIETS HAVE TERMINATED THEIR MILITARY
OCCUPATION, THAT THEY ARE NOT REDEPLOYING THEIR FORCES TO
BE INSERTED AGAIN, AND THAT THE MUJAHADEEN IS WELL ENOUGH
EQUIPPED TO MAINTAIN ITS INTEGRITY DURING THE DELICATE
PERIOD OF A TRANSITION GOVERNMENT LEADING UP TO NEW
ELECTIONS. END TEXT.

3. WE UNDERSTAND THE HOUSE OF REPRESENTATIVES COULD NOT
CONSIDER AN IDENTICAL RESOLUTION ON MARCH 1 FOR
PROCEDURAL REASONS. THE BILL WILL NO DOUBT BE INTRODUCED
IN THE HOUSE IN THE NEAR FUTURE, HOWEVER.

4. KABUL AND MOSCOW MINIMIZES CONSIDERED. WHITEHEAD

SECRET